

S E C R E T

COPY NO. 39

25X1A

3 January 1946

[1947?]

CENTRAL INTELLIGENCE GROUP

COORDINATION OF INTELLIGENCE PRODUCTION

Memorandum by the Director of Central Intelligence

1. In accordance with the decision made at the 11th meeting of the Intelligence Advisory Board on 26 November 1946 there has been prepared by the Central Intelligence Group the attached draft of over-all policies and objectives for the coordination of the production of intelligence.

2. It was also the decision of the Intelligence Advisory Board at the above-mentioned meeting that this paper should be submitted to the ad hoc committee appointed by it at that time for consideration.

3. It is, therefore, requested that your representative to the ad hoc committee inform the Secretary, N.I.A., as to the earliest practicable date he will be prepared to discuss the attached paper.

HOYT S. VANDENBERG
Lt. General., U.S.A.
Director of Central Intelligence

S E C R E T

ENCLOSURE "A"

D R A F T

PROPOSED N.I.A. DIRECTIVE

COORDINATION OF INTELLIGENCE PRODUCTION

1. The following over-all policies and objectives are established for the coordination of the production of intelligence.

2. In order that all facilities of the Government may be utilized to their capacity and the responsibilities of each agency may be defined in accordance with its mission and capabilities, the whole field of intelligence production is divided into the following four categories, and responsibilities are allocated as indicated:

a. Factual Intelligence.

(1) Factual intelligence is that intelligence which results from the collation of encyclopedic information of a more or less continuing or static nature and general interest which, as a result of evaluation and interpretation, is determined to be the best available.

(2) Factual intelligence shall be compiled in National Intelligence Digests covering foreign countries, areas, or special subjects as appropriate.

(3) These Digests shall be in the form of intelligence encyclopedias recording all available factual data in such form as shall best meet the specific requirements of the individual agencies in the development of their staff intelligence.

(4) The editing, publication, maintenance and dissemination of these Digests shall be the responsibility of the Director of Central Intelligence.

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Enclosure "A"

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(5) The initial production of chapters or sections of the National Intelligence Digests shall be charged to those departments or agencies of the Government which, by agreement with the Director of Central Intelligence, are best qualified to assume the production responsibility by reason of their intelligence requirements and production capabilities.

(6) Departments or agencies to be called on for contributions to these Digests shall include agencies other than those represented on the Intelligence Advisory Board.

(7) The Director of Central Intelligence shall make such collection requests as are necessary for the proper development and maintenance of the Digests.

b. Current Intelligence.

(1) Current intelligence is that spot information or intelligence of immediate interest and value to operating or policy staffs and which is used by them without the delays necessary for complete evaluation or interpretation.

(2) The Central Intelligence Group and the several departments shall produce and disseminate such current intelligence as may be necessary to meet their own requirements or inter-agency responsibilities.

c. Staff Intelligence.

(1) Staff intelligence is that intelligence prepared by any department or agency through the process of full evaluation and interpretation designed to meet the specific requirements of the department or agency concerned. It is prepared without responsibility to any other agency or organization and is based only on that current factual or staff intelligence available to it.

(2) Each agency shall produce such staff intelligence as may be necessary to meet the requirements of its particular department.

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(3) Upon request the staff intelligence of an agency shall be supplied to other agencies for use in the development of the latter's own staff intelligence.

d. National Policy and Strategic Intelligence.

(1) National policy and strategic intelligence is that staff intelligence prepared in the interest of the national security by the Director of Central Intelligence for the President, and the State, War and Navy Departments and, as appropriate, to the State-War-Navy Coordinating Committee, the Joint Chiefs of Staff and other governmental departments and agencies having strategic and policy functions related to the national security.

(2) The Director of Central Intelligence shall receive promptly from the intelligence agencies all current and staff intelligence produced by them. This intelligence will be used in the production of national policy and strategic intelligence.

3. The research facilities maintained by each agency shall be adequate to accomplish efficiently and promptly, on behalf of all intelligence agencies, the intelligence production tasks allocated to them under the foregoing provisions. Such additional research facilities as may be required by each agency to process its own current and staff intelligence shall be maintained only to the extent necessary to satisfy each agency's individual needs after giving full cognizance to the facilities of the other agencies.

4. Implementation. Assumption of responsibilities, as allocated herein, shall be effected progressively and as rapidly as possible under coordination of the Director of Central Intelligence.

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 (Sender will circle classification Top and Bottom)

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CENTRAL INTELLIGENCE GROUP
 INTER-OFFICE ROUTING SLIP
 (Revised 10 Sept 1946)

FROM	TO	INITIALS	DATE
DIRECTOR OF CENTRAL INTELLIGENCE			
EXECUTIVE TO THE DIRECTOR	2		
SECRETARY TO THE DIRECTOR			
EXECUTIVE OFFICE: ASST. EXECUTIVE DIRECTOR	1	SE	3/10/47
ADVISORY COUNCIL			
EXECUTIVE FOR PERSONNEL & ADMINISTRATION			
CENTRAL RECORDS			
SECRETARY, NIA	3		
CHIEF, INTERDEPARTMENTAL STAFF			
ASST. DIRECTOR, SPECIAL OPERATIONS			
ASST. DIRECTOR, RESEARCH & EVALUATION			
ASST. DIRECTOR, COLLECTION & DISSEMINATION			
CHIEF, SECURITY BRANCH			

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142 APPROVAL

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___ DIRECT REPLY

___ ACTION

3 RETURN

___ COMMENT

___ RECOMMENDATION

___ PREPARATION OF REPLY

___ FILE

___ SIGNATURE

___ CONCURRENCE

___ DISPATCH

REMARKS: This paper prepared by ICAPS and sent to Secretary, NIA, for circulation to the ad hoc committee members thru their respective IAB members.

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TOP SECRET SECRET CONFIDENTIAL RESTRICTED UNCLASSIFIED
 (Sender will circle classification Top and Bottom)

CENTRAL INTELLIGENCE GROUP
INTER-OFFICE ROUTING SLIP
 (Revised 10 Sept 1946)

FROM	TO	INITIALS	DATE
DIRECTOR OF CENTRAL INTELLIGENCE			
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SECRETARY TO THE DIRECTOR			
EXECUTIVE OFFICE: ASST. EXECUTIVE DIRECTOR			
ADVISORY COUNCIL			
EXECUTIVE FOR PERSONNEL & ADMINISTRATION			
CENTRAL RECORDS			
SECRETARY, NIA	✓		
✓ CHIEF, INTERDEPARTMENTAL STAFF		02	2/10
ASST. DIRECTOR, SPECIAL OPERATIONS			
ASST. DIRECTOR, RESEARCH & EVALUATION			
ASST. DIRECTOR, COLLECTION & DISSEMINATION			
CHIEF, SECURITY BRANCH			

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 ___ ACTION ___ RETURN ___ COMMENT
 ___ RECOMMENDATION ___ PREPARATION OF REPLY ___ FILE
 ___ SIGNATURE ___ CONCURRENCE ___ DISPATCH

REMARKS:

to circulate to ad hoc committee
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MAR 11 1947

MAR 11 1947

MEMORANDUM FOR MR. EDDY
GENERAL CHAMBERLIN
ADMIRAL INGLIS
GENERAL McDONALD

Subject: Coordination of Intelligence Production

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1. Enclosed herewith is the amended draft of [REDACTED]
(Enclosure "A").
2. This draft is intended to modify the original draft sufficiently to conform with the suggestions and recommendations of the ad hoc committee appointed to consider this matter and yet retain its essential purpose.
3. A voting slip for committee member concurrence or comment is attached.

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[REDACTED]
Acting Secretary, N.I.A.

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Enclosures (2):
Amended Draft [REDACTED]
Voting Slip

Distribution:
Central Records (2)
Executive Registry
Secretariat Files

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2492

25X1A Date _____

CENTRAL INTELLIGENCE GROUP

COORDINATION OF INTELLIGENCE PRODUCTION

25X1A

- Enclosed*
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 2. This draft is intended to modify the original draft sufficiently to conform with the suggestions and recommendations of the ad hoc committee, *apparent to consider this matter* and yet retain its essential purpose.
 3. Voting slip for committee member concurrence or comment is attached (Inclosure "B").
 4. ~~When concurred in by the committee the paper will be submitted to the IAB.~~

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[REDACTED]
Acting Secretary, NIA

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- 2 Incls.
A. Amended dft, CIG [REDACTED]
B. Voting slip.

~~3. It is requested that~~

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1. The following overall policies and objectives are established for the coordination of the production of intelligence.
2. In order that all facilities of the Government may be utilized to their capacity and the responsibilities of each agency may be clearly defined in accordance with its mission, dominant interest, and capabilities, the whole field of intelligence production is divided into the following four categories, and responsibilities are allocated as indicated:

- a. Basic Intelligence.

- (1) Basic intelligence is that factual intelligence which results from the collation of encyclopedic information of a more or less permanent or static nature and general interest which, as a result of evaluation and interpretation, is determined to be the best available.

- (2) An outline of all basic intelligence required by the Government shall be prepared by the CIG in collaboration with the appropriate agencies in the U.S. [REDACTED] This outline shall be broken down in such manner that the various chapters, sections, and subsections thereof can be allocated as production and maintenance responsibilities to CIG or those agencies of the Government which are best qualified by reason of their intelligence requirements, production capabilities and dominant interest to assume the production and maintenance responsibility. When completed, this outline shall be submitted to the IAB for comment.

- (3) This basic intelligence shall be compiled and maintained to cover foreign countries, areas or broad special subjects as appropriate. It will be distributed to the agencies in such form as best meets their individual requirements.

- (4) These compilations shall record all essential basic data in such form as shall best meet the specific requirements of the several individual agencies in the development of their

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staff intelligence. Their maintenance is a continuing process.

(5) The Director of Central Intelligence shall be responsible for coordinating the production and maintenance and for accomplishing the editing, publication, and dissemination of these intelligence compilations, and shall make such requests on the agencies as are necessary for the proper development and maintenance of the agreed program.

(6) Departments or agencies to be called on for contributions to this undertaking shall include agencies other than those represented in the IAB.

b. Current Intelligence.

(1) Current intelligence is that spot information or intelligence of all types and forms of immediate interest and value to operating or policy staffs which is used by them without the delays necessary for complete evaluation or interpretation.

(2) The CIO and the several agencies shall produce and disseminate such current intelligence as may be necessary to meet their own internal requirements or interagency responsibilities.

(3) Interagency dissemination of current intelligence shall be based on interagency agreement and will be in accordance with the dissemination policies established by the NIA.

c. Staff Intelligence.

(1) Staff intelligence is that intelligence prepared by any department or agency through the process of correlation and interpretation of all intelligence material available to it in order to meet the specific requirements and responsibilities of the department or agency concerned.

(2) Each intelligence agency has the ultimate responsibility for the preparation of such staff intelligence as its own department shall require. It is recognized that the staff intelligence of each of the departments must be broader in scope than any allocations of collection responsibility or recognition of dominant

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interest might indicate. In fact, the full foreign intelligence picture is of interest in varying degrees at different times to each of the departments. At the same time it is recognized that this full foreign intelligence picture, both current and basic, as it may pertain to any foreign country or area, can not be best developed by any one agency alone. The Director of Central Intelligence has been appointed and the OIC created to ensure, through coordination and its assigned operations, the fullest possible development of the foreign intelligence picture.

(3) The Director of Central Intelligence shall conduct a continuing program of coordination designed to relieve each agency of the necessity of developing intelligence in fields or on subjects not of its dominant interest, and to enlist the assistance of each agency having dominant interest in supplying the required intelligence studies in the most useful form.

(4) Any agency may call upon the Director of Central Intelligence to supply from OIC or agency resources such special intelligence estimates as it may require, but which do not naturally fall within its own fields of dominant interest. In making these special production requests, call shall be made on OIC or the agency or agencies in accordance with their dominant interest and production capabilities. Until more specifically defined, dominant interests shall be considered generally to follow the current allocation of collection responsibility.

(5) OIC and the agencies shall exchange information on projects and plans for the production of staff intelligence for purposes of coordination.

(6) It shall be normal practice that staff intelligence of one agency is available to the other intelligence agencies permanently represented on the IAB.

4. Strategic and National Policy Intelligence. (Hereafter to be known as National Intelligence.)

(1) National Intelligence is that staff intelligence produced

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by the Director of Central Intelligence.

(2) The Director of Central Intelligence shall receive promptly from the intelligence agencies such basic, current, and staff intelligence produced by them as he may require in the performance of his authorized mission, and which he shall consider in the development of national intelligence.

(3) The Director of Central Intelligence shall through inter-agency agreement cause such estimates, reports and periodic briefs or summaries to be prepared by the individual departments or agencies in their fields of dominant interest as may be necessary in the production of mutually undertaken intelligence reports or estimates.

3. The research facilities required by any agency to process its own current and staff intelligence shall be sufficient to satisfy each agency's individual needs after giving full cognizance to the facilities of the other agencies. Each agency shall endeavor to maintain sufficient research facilities not only to accomplish the intelligence production tasks allocated to it directly under the foregoing provisions, but also to provide such additional intelligence reports or estimates within its field of dominant interest as may be necessary to satisfy the requirements of the other agencies under such allocations.

4. Implementation. Assumption of responsibilities as allocated herein shall be effected progressively and rapidly under the coordination of the Director of Central Intelligence.

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Inclosure "A"

SECRET*Orig. sent to
ICAPS*

8 January 1947

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MEMORANDUM FOR THE SECRETARY, N.I.A.

SUBJECT: Coordination of Intelligence Production.

Reference is made to memorandum by the Director of Central Intelligence, same subject as above, dated 3 January 1947. The representative of the Intelligence Division on the ad hoc committee concerned will be prepared to discuss the matter under consideration any day after 9 January 1947.

FOR THE DIRECTOR OF INTELLIGENCE:

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Colonel, GSC
Chief, Intelligence Group

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S E C R E T

COPY NO. 36

3 January 1946

[1947.7]

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COORDINATION OF INTELLIGENCE PRODUCTION

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2. It was also the decision of the Intelligence Advisory Board at the above-mentioned meeting that this paper should be submitted to the ad hoc committee appointed by it at that time for consideration.

3. It is, therefore, requested that your representative to the ad hoc committee inform the Secretary, N.I.A., as to the earliest practicable date he will be prepared to discuss the attached paper.

HOYT S. VANDENBERG
Lt. General., U.S.A.
Director of Central Intelligence

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(1) National policy and strategic intelligence is that staff intelligence prepared in the interest of the national security by the Director of Central Intelligence for the President, and the State, War and Navy Departments and, as appropriate, to the State-War-Navy Coordinating Committee, the Joint Chiefs of Staff and other governmental departments and agencies having strategic and policy functions related to the national security.

(2) The Director of Central Intelligence shall receive promptly from the intelligence agencies all current and staff intelligence produced by them. This intelligence will be used in the production of national policy and strategic intelligence.

3. The research facilities maintained by each agency shall be adequate to accomplish efficiently and promptly, on behalf of all intelligence agencies, the intelligence production tasks allocated to them under the foregoing provisions. Such additional research facilities as may be required by each agency to process its own current and staff intelligence shall be maintained only to the extent necessary to satisfy each agency's individual needs after giving full cognizance to the facilities of the other agencies.

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- 4 -

Enclosure "A"

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COPY NO. _____

25X1A

2 January 1946

CENTRAL INTELLIGENCE GROUP

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Director of Central Intelligence

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(2) Factual intelligence shall be compiled in National Intelligence Digests covering foreign countries, areas, or special subjects as appropriate.

b. Staff Intelligence.
(3) These Digests shall be in the form of intelligence encyclopedias, recording all available factual data in such form as shall best meet the specific requirements of the individual agencies in the development of their staff intelligence. It is prepared without responsibility to any other agency or organization and is based only on that current factual or staff intelligence available to it.

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- 3 -

ENCLOSURE "A"

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ENCLOSURE "A"

TOP SECRET SECRET CONFIDENTIAL RESTRICTED UNCLASSIFIED
 (Sender will circle classification Top and Bottom)

CENTRAL INTELLIGENCE GROUP
 INTER-OFFICE ROUTING SLIP
 (Revised 10 Sept 1946)

FROM	TO	INITIALS	DATE
DIRECTOR OF CENTRAL INTELLIGENCE	3	[REDACTED]	
EXECUTIVE TO THE DIRECTOR	2		
SECRETARY TO THE DIRECTOR			
EXECUTIVE OFFICE: ASST. EXECUTIVE DIRECTOR	1		2/20/46
ADVISORY COUNCIL			
EXECUTIVE FOR PERSONNEL & ADMINISTRATION			
CENTRAL RECORDS			
SECRETARY, NIA	4		
✓ CHIEF, INTERDEPARTMENTAL STAFF			
ASST. DIRECTOR, SPECIAL OPERATIONS			
ASST. DIRECTOR, RESEARCH & EVALUATION			
ASST. DIRECTOR, COLLECTION & DISSEMINATION			
CHIEF, SECURITY BRANCH			

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1, 2, 3 APPROVAL

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4 ACTION

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REMARKS:

This paper has been considered
 in connection with [REDACTED] coord coll
 activities. wish to separate it out

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and give this paper a new number
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CENTRAL INTELLIGENCE GROUP
INTER-OFFICE ROUTING SLIP
 (Revised 10 Sept 1946)

FROM	TO	INITIALS	DATE
DIRECTOR OF CENTRAL INTELLIGENCE			
EXECUTIVE TO THE DIRECTOR			
SECRETARY TO THE DIRECTOR			
EXECUTIVE OFFICE: ASST. EXECUTIVE DIRECTOR	①		
ADVISORY COUNCIL			
EXECUTIVE FOR PERSONNEL & ADMINISTRATION			
CENTRAL RECORDS			
SECRETARY, NIA	②		
✓ CHIEF, INTERDEPARTMENTAL STAFF			19 Dec
ASST. DIRECTOR, SPECIAL OPERATIONS			
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ASST. DIRECTOR, COLLECTION & DISSEMINATION			
CHIEF, SECURITY BRANCH			

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REMARKS:

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19 December 1946

CENTRAL INTELLIGENCE GROUP

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HOYT S. VANDENBERG
Lt. General, U.S.A.
Director of Central Intelligence

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Enclosure "A"
draft
PROPOSED NIA DIRECTIVE

~~17~~ December 1946

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COORDINATION OF INTELLIGENCE PRODUCTION 39

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Enclosure "B"

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4. Implementation. Assumption of responsibilities as allocated herein, shall be effected progressively and as rapidly as possible under coordination of the Director of Central Intelligence.

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SECRET

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Enclosure "A"